

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 ISO-00 ACDA-19 AEC-11 AF-10

ARA-16 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NASA-04

NEA-10 NSAE-00 NSC-10 OIC-04 SPC-03 PA-04 PRS-01

RSC-01 SCI-06 SS-20 USIA-15 SAJ-01 DRC-01 /210 W

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R 080209Z NOV 73

FM USMISSION USUN NY

TO SECSTATE WASHDC 883

INFO AMEMBASSY BELGRADE

AMEMBASSY MOSCOW

AMEMBASSY TOKYO

USMISSION GENEVA

USMISSION NATO

AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 1 OF 2 USUN 4551

DISTO

E.O. 11652: GDS

TAGS: PARM, UK, JA, YU, UR

SUBJ: DISARMAMENT: NON-ALIGNED CHEMICAL WEAPONS (CW)

ARMS CONTROL RESOLUTION

1. SUMMARY: YUGOSLAV DEL HAS BEEN EXTREMELY ACTIVE IN SOLICITING CO-SPONSORS FROM AMONG NON-ALIGNED FOR ITS DRAFT RES (USUN 4429). SOV DEL HAS INFORMED YUGOSLAVS IT CAN SUPPORT THEIR DRAFT WITHOUT ANY CHANGES, WHICH IN EFFECT REMOVES SOV/CZECH DRAFT FROM FIELD OF PLAY. WE HAVE HAD INITIAL ROUND OF CONSULTATIONS WITH YUGOSLAV DEL, URGING IT TO MAKE CHANGES THAT WOULD MAKE RESOLUTION FULLY IN ACCORD WITH PROVISIONS OF BIOLOGICAL WEAPONS CONVENTION (BWC), AND WE HAVE POINTED OUT A NUMBER OF OTHER PROBLEMS IN DRAFT. MIHAJLOVIC, YUGOSLAV ACTION OFFICER, RESPONDS ONLY THAT A FEW CHANGES MAY BE POSSIBLE AND SAYS THAT NON-ALIGNED WILL

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PROBABLY TABLE FORMALLY DRAFT IN ITS ORIGINAL FORM BECAUSE

GREAT MANY NON-ALIGNED WHO PARTICIPATED IN ALGIERS CONFERENCE WILL, ACCORDING TO MIHAJLOVIC, WANT TO SPONSOR AN INITIAL DRAFT WHICH FULLY REFLECTS THEIR POLITICAL POSTURE. MIHAJLOVIC SAYS, HOWEVER, HE BELIEVES THERE CAN BE SUBSEQUENT REVISION OF DRAFT. WE HAVE ALSO CONSULTED WITH VARIOUS OF OUR ALLIES URGING THEM TO TAKE STRONG LINE WITH NON-ALIGNED, AND PARTICULARLY WITH YUGOSLAVS, THAT RES OUGHT TO BE ENTIRELY IN ACCORDANCE WITH BWC. SOVS, WHOM WE CONSULTED SEVERAL TIMES, SAY ONLY THAT THEY WILL URGE YUGOSLAVS TO WORK OUT GENERALLY ACCEPTABLE DRAFT WHICH US, AS WELL AS OTHERS, CAN SUPPORT. SOVS ARE NOT, HOWEVER, EVEN PREPARED TO SAY THAT THEY WOULD PREFER CLAUSES FROM THEIR OWN ORIGINAL DRAFT RES IN CASES WHERE THESE ARE MORE ACCEPTABLE TO US. WE ANTICIPATE DIFFICULT ROAD AHEAD IN OBTAINING ACCEPTABLE DRAFT RES. END SUMMARY.

2. YUGOSLAV DEL HAS BEEN EXTREMELY ACTING IN SOLICITING CO-SPONSORS FOR DRAFT NON-ALIGNED CW RES. YUGOSLAVS HAVE BEEN OBSERVED HUDDLING WITH GREAT MANY NON-ALIGNED OUTSIDE OF CCD MEMBERSHIP. LIST OF CO-SPONSORS OBSERVED ON BACK OF MIHAJLOVIC'S BROWN ENVELOPE EXTENDS INTO THE DOZENS.

3. US DELOFF (NEIDLE) URGED MIHAJLOVIC, SINCE LAST FRIDAY, TO SIT DOWN AND TALK OVER TERMS OF THE DRAFT RES. MIHAJLOVIC MADE HIMSELF AVAILABLE TO DO SO ONLY MIDDAY TUESDAY. AT THIS MEETING, US DELOFF STRESSED THAT US WOULD LIKE TO ASSOCIATE ITSELF, AS IT HAS IN THE PAST, WITH RES THAT APPROACHES CW NEGOTIATIONS AS SERIOUS SUBJECT AND HE ARGUED THAT RES SHOULD BE FULLY IN ACCORDANCE WITH THE PLEDGE IN THE BW CONVENTION REGARDING FUTURE CW NEGOTIATIONS. US DELOFF POINTED OUT THAT PARA 3 OF DRAFT RES SEEMS TO CALL FOR A SIGLE COMPREHENSIVE AGREEMENT, WHEREAS ARTICLE IX OF THE BW CONVENTION CALLS FOR EARLY AGREEMENT ON "EFFECTIVE MEASURES." MIHAJLOVIC ARGUED THAT PARA 1 OF NON-ALIGNED DRAFT REAFFIRMED THE RECOGNIZED OBJECTIVE OF "EFFECTIVE PROHIBITION," AND WE SHOULD BE SATISFIED WITH THIS REFERENCE TO REQUIREMENT OF EFFECTIVENESS, US DELOFF SAID THAT PARA 1, ITSELF, MIGHT POSE SOME PROBLEMS BECAUSE IT REFERRED TO PROHIBITION OF "DEVELOPMENT, PRODUCTION AND STOCKPILING." MIHAJLOVIC BELIEVED THAT PROHIBITION, PROVIDED IT WAS EFFECTIVE, OF DEVELOPMENT, PRODUCTION AND STOCKPILING OF ALL

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CHEMICAL WEAPONS WAS IN FACT OUT ACCEPTED OBJECTIVE. US DELOFF INSISTED THAT, IN ANY EVENT, RESOLUTION WOULD NOT BE FULLY IN ACCORD WITH BW CONVENTION UNLESS THERE WAS APPROPRIATE REFERENCE TO "EFFECTIVE MEASURES," WHICH SHOULD BE INSERTED IN PARA 3; LANGUAGE WOULD THEN READ "...WITH A VIEW TO REACHING EARLY AGREEMENT ON EFFECTIVE MEASURES FOR THE PROHIBITION, ETC."

4. US DELOFF ALSO ARGUED THAT LAST PREAMBULAR PARA SHOULD BE MODIFIED BECAUSE EARLY AGREEMENT ON A COMPLETE PROHIBITION WOULD NOT NECESSAIRLY IMPROVE PROSPECTS OF INTERNATIONAL PEACE AND SECURITY; ONLY SOUND OR EFFECTIVE MEASURES WOULD BE CONSTRUCTIVE. MIHAJLOVIC AND US DELOFF DISCUSSED NUMBER OF POSSIBLE REVISIONS, BUT MIJHALOVIC RESISTED CHANGES THAT WOULD INVOLVE DELETION OF WORDS "EARLY" OR "COMPLETE". RE FIRST PREAMBULAR PARA, US DELOFF TOLD MIHAJLOVIC THAT IT WAS NOT POSSIBLE FOR US TO VOTE FOR RES WHICH REAFFIRMED A RESOLUTION,
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NEA-10 NSAE-00 NSC-10 OIC-04 SPC-03 PA-04 PRS-01

RSC-01 SCI-06 SS-20 USIA-15 SAJ-01 DRC-01 /210 W

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 4551

7. WE HAVE DISCUSSED NON-ALIGNED DRAFT WITH CCD WESTERN ALLIES. JAPANESE DEL HAS RESPONDED THAT IT WOULD SUPPORT US IN PRESSING FOR OPERATIVE PARA 3 WHICH IS BASED CLOSELY ON ARTICLE IX OF BWC, I.E., WHICH MENTIONS "EFFECTIVE MEASURES," UK DELOFF HAS ALSO TOLD US THAT IT WOULD MAKE SUPPORTING ARGUMENTS, BUT HAS HEDGED THAT IT IS NOT IN POSITION TO PLAY PROMINENT ROLE.

8. AMB ECKERBERG (SWEDEN) TOLD US THAT SWEDISH DEL FEELS CONSIDERABLE ANNOYANCE THAT DEVELOPMENT OF CW RES IS BEING HANDLED BY YUGOSLAVS, WITH ALGERIA, AND THAT SUPPORT OF NON-ALIGNED COUNTRIES ATTENDING ALGIERS NON-ALIGNED CONFERENCE IS BEING OBTAINED BEFORE CCD NON-ALIGNED COUNTRIES ARE CONSULTED. SWEDES WOULD LIKE SPECIFICALLY TO INSERT

CLAUSE IN DRAFT RES WHICH INVITES PARTIES TO THE 1925 GENEVA
PROTOCOL TO CONSIDER WITHDRAWING THEIR RESERVATIONS TO THE
PROTOCOL.

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9. COMMENT: WE APPEAR TO HAVE DIFFICULT ROAD AHEAD IN
GAINING ACCEPTANCE FOR CHANGES WHICH WE MAY DESIRE. NOT
ONLY WILL SOVS AND THEIR ALLIES GIVE US VIRTUALLY NO
ASSISTANCE, BUT IT IS ALSO DOUBTFUL THAT MOST OF OUR ALLIES
WILL BE FIRM IN INSISTING ON THE CHANGES THAT WE MIGHT DESIRE.
IT SEEMS TO US THAT IT WILL BE NECESSARY IN THE FORTHCOMING
DISCUSSIONS TO FOCUS ON ESSENTIALS IN SEEKING CHANGES.
MIHAJLOVIC, WHO IS YUGOSLAV DEPREP IN CCD IN GENEVA, HAS IN
THE PAST BEEN COOPERATIVE WITH USDEL AND WE CAN EXPECT THAT
HE WILL BE PERSONALLY SYMPATHETIC TO SOME OF THE CHANGES
WE ADVANCE. HOWEVER, GIVEN FACT THWT RESOLUTION WILL SHORTLY
HAVE "20 OR 30 CO-SPONSORS", TO CITE MIHAJLOVIC (WHICH MAY
MEAN 30 OR 40), AND THAT EFFORT IS BEING DIRECTED BY YUGOSLAV
GENERAL BADURINA, AN EXTREMELY OBSTINATE
INDIVIDUAL, WHO ALMOST WRECKED LAST YEAR'S CW RESOLUTION,
WE BELIEVE WE WILL BE DOING FAIRLY WELL TO GAIN ACCEPTANCE
OF ESSENTIAL CHANGES WHICH LEAVE ALL NEGOTIATING OPTIONS
OPEN CONSISTENT WITH THE LANGUAGE IN THE BW CONVENTION.
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